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R 010048Z APR 77

FM AMEMBASSY CANBERRA

TO SECSTATE WASHDC 114

INFO AMCONSUL MELBOURNE

AMCONSUL SYDNEY

AMCONSUL BRISBANE

AMCONSUL PERTH

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FOR DEPUTY UNDER SECRETARY FOR MANAGEMENT FROM CHARGE

EO 11652: NA

TAGS: AMGT, PFOR

SUBJ: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENTS

PARTS II AND III

REF: STATE 038356

1. PART II - RESOURCE ASSESSMENTS

A. STATE

THE MISSION HAS DETERMINED THAT ITS PRESENT ORGANIZATIONS
FOCUSES RESOURCES DIRECTLY ON THE MOST IMPORTANT OBJECTIVES,
AND SHOULD NOT REQUIRE RESTRUCTURING BY FISCAL YEAR 1979.
THE COURSES OF ACTION OUTLINED IN PART I OF THIS ASSESS-
MENT (CANBERRA'S 2227) ARE PURSUED IN THE FOLLOWING WAYS:

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(1) POLITICAL

THE EMBASSY POLITICAL SECTION AND TO A LESSER EXTENT
CONSULS AND CONSULS GENERAL IN SUBSIDIARY POSTS PERFORM
THE FUNCTIONS DETAILED IN PART C, PARTS A, B, AND C OF
PART I OF THIS ASSESSMENT. WE BELIEVE THE CURRENT LEVEL OF
POLITICAL OFFICERS IS ADEQUATE.

(2) ECONOMIC/COMMERCIAL

THE U.S. ECONOMIC STAKE IS ONE OF THE TWO PRINCIPAL CONSIDERATIONS IN OUR RELATIONSHIP WITH AUSTRALIA. ITS IMPORTANCE WILL CONTINUE TO GROW.

THE U.S. STAKE HAS FOUR ELEMENTS: (1) A \$US2 BILLION - PLUS EXPORT MARKET WHICH TURNS IN A BILLION DOLLAR U.S. TRADE SURPLUS; (2) U.S.-OWNED INVESTMENT WORTH MORE THAN \$US5 BILLION; (3) U.S. AND FREE WORLD ACCESS TO AUSTRALIA'S MASSIVE MINERAL, ESPECIALLY ENERGY, RESOURCES; (4) CONTINUED AUSTRALIAN COLLABORATION WITH THE U.S. ON MULTILATERAL ECONOMIC ISSUES.

ALTHOUGH STATE 38338 AND 43659 DO NOT ALLUDE TO THESE ACTIVITIES, THEIR REFERENCE TO "GENERAL POLICY CONTINUITY" IMPLIES THAT THE COMMERCIAL FUNCTIONS OF THE FOREIGN SERVICE WILL RETAIN THEIR CURRENT HIGH PRIORITY.

OVER 75 PERCENT OF THIS MISSION'S STATE DEPARTMENT ECONOMIC/COMMERCIAL RESOURCES ARE DEVOTED TO THE AUSTRALIAN COUNTRY COMMERCIAL PROGRAM (SEE TABLES II A, B, AND C, FY-77 CCP, P 27-29), WHICH CONSISTS OF U.S. EXPORT PROMOTION, U.S. INVESTMENT SUPPORT, AND U.S. BUSINESS SERVICES. IN ADDITION, 100 PERCENT OF THE RESOURCES OF THE COMMERCE-FUNDED U.S. TRADE CENTER ARE DEVOTED TO EXPORT PROMOTION.

U.S. EXPORTS TO AUSTRALIA HAVE DOUBLED SINCE 1970 AND ARE STILL GROWING. BUT THEY FACE INCREASING THRID COUNTRY COMPETITION AND RISING AUSTRALIAN IMPORT PROTECTIONIS. LIMITED OFFICIAL USE

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DEFENSE OF THIS LARGE U.S. MARKET REQUIRES SUSTAINED EFFORT BY U.S. EXPORTERS AND CONTINUING STRONG U.S.G. COMMERCIAL SERVICE SUPPORT. THERE IS NEED, IN PARTICULAR, FOR FURTHER INCREASE IN POSITIVE TRADE PROMOTION FOR PRODUCT AREAS WITH SPECIAL GROWTH POTENTIAL. MEANWHILE, U.S. INVESTMENT IS A TARGET FOR INTERMITTENT NATIONALISTIC INVESTMENT POLICY TRENDS.

AUSTRALIA'S RICH MINERAL RESOURCES GIVE IT A GROWING ROLE IN FREE WORLD RAW MATERIAL AND ENERGY ARRANGEMENTS, WHILE HER POSITION AS A DEVELOPED, MARKET-ORIENTED NATION WHICH NEVERTHELESS SHARES MANY ECONOMIC INTERESTS WITH THE LDC'S MAKES AUSTRALIA A VALUABLE U.S. ALLY ON A RAPIDLY GROWING VARIETY OF EAST-WEST AND NORTH-SOUTH ECONOMIC ISSUES. THE EMBASSY MUST MAINTAIN RAPIDLY BROADENING RELATIONSHIPS WITH THE AUSTRALIAN GOVERNMENT ON THE POLICY ISSUES GROWING OUT OF MULTILATERAL GROUPS SUCH AS OECD, MTN, CIEC AND A PROFUSION OF U.S.-SPONSORED ECONOMIC BODIES. THE EMBASSY'S ECONOMIC/COMMERCIAL ORGANIZATION HAS PRIMARY RESPONSIBILITY FOR OUR

WORK WITH THE AUSTRALIAN AUTHORITIES ON THESE ISSUES. THIS FUNCTION, TOGETHER WITH MONITORING AND ANALYSIS OF OVERALL AUSTRALIAN ECONOMIC TRENDS AND DEVELOPMENTS, PLUS LIAISON TRANSACTIONS ON BEHALF OF A GREAT VARIETY OF DOMESTIC U.S. ECONOMIC AGENCIES IN WASHINGTON, REQUIRES ABOUT 15 PERCENT OF OUR E/C RESOURCES. OVERHEAD MANAGEMENT, PLUS SPECIAL RESPONSIBILITIES SUCH AS THOSE IN THE FIELDS OF NARCOTICS AND SCIENCE LIAISON, ACCOUNT FOR THE REST OF THE MISSION'S E/C RESOURCES.

THE MISSION HAS TWO REQUIREMENTS FOR AMENDED E/C STAFFING.

(1) THE ADDITION OF ONE FSL POSITION IN CANBERRA TO PERMIT MORE PRODUCTIVE USE OF EXISTING OFFICER RESOURCES AND

(2) THE RETENTION OF AN E/C OFFICER POSITION IN SYDNEY WHICH IS CURRENTLY SCHEDULED FOR ABOLITION WHEN THE PRESENT INCUMBENT IS TRANSFERRED IN MID-1977. DETAILED JUSTIFICATIONS FOR CREATION OF A NEW POSITION DESCRIBED LIMITED OFFICIAL USE

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IN "(1)" AND THE RETENTION OF AN EXISTING POSITION IN "(2)" ARE SET FORTH ELSEWHERE IN THIS MESSAGE.

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(3) CONSULAR

CONSULAR ACTIVITIES IN AUSTRALIA ARE GEARED TO FULFILL THE STATUTORY AND OTHER REQUIREMENTS LEVIED ON THE DEPARTMENT OF STATE. SPECIAL EMPHASIS IS PLACED UPON FACILITATING THE TRAVEL OF AUSTRALIAN, AMERICAN AND THIRD-COUNTRY BUSINESSMEN IN ORDER TO STIMULATE TRADE BETWEEN AUSTRALIA AND THE UNITED STATES. IN ADDITION, WE HAVE A REGULAR PROGRAM OF MONTHLY VISITATION TO U.S. CITIZEN PRISONERS IN AUSTRALIA TO SEE THAT THEY ARE TREATED HUMANELY IN ACCORDANCE WITH INTERNATIONALLY ACCEPTED STANDARDS. IN THE FACE OF A STEADILY RISING INCREASE IN WORKLOAD AT ALL POSTS IN AUSTRALIA, CONSULAR RESOURCES ARE NOW TAXED TO THE LIMIT. ACCORDINGLY, WE SEE BY FY-79 A MINIMUM REQUIREMENT FOR TWO ADDITIONAL AMERICAN OFFICERS AND TWO FSLE'S.

(4) ADMINISTRATION

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ADMINISTRATIVE OPERATIONS AT THE EMBASSY AND THE FOUR CONSTITUENT POSTS PROVIDE ADMINISTRATIVE SUPPORT TO STATE AND ALL OTHER USG AGENCIES IN AUSTRALIA. BUDGET AND FISCAL, GENERAL SERVICES, PERSONNEL, COMMUNICATIONS, AND SECURITY. THE EMBASSY AT CANBERRA IS RESPONSIBLE FOR COORDINATION AND MANAGEMENT OF ADMINISTRATIVE SERVICES AT THE FOUR CONSTITUENT POSTS. EMBASSY ALSO PROVIDES BUDGET AND FISCAL SUPPORT TO EMBASSY PORT MORESBY AND TO THE GROWING PEACE CORPS PROGRAMS UNDER THE DIRECTION OF PEACE CORPS DIRECTOR, SOLOMON ISLANDS. STAFFING IS EXCEPTIONALLY LEAN, ESPECIALLY IN GENERAL SERVICES AND PERSONNEL. IN ORDER TO PROVIDE THE SERVICES INCLUDED UNDER THE FAAS, AND TO ACCOMMODATE THE EMBASSY'S DECISION TO PROVIDE MORE USG LEASED AND FURNISHED QUARTERS, ONE ADDITIONAL AMERICAN AND THREE ADDITIONAL FSLE POSITIONS WILL BE REQUIRED BY FY 1979.

(5) COMMUNICATIONS

THE COMMUNICATIONS AND RECORDS SECTION IS THE PRIMARY MEANS OF TELEGRAPHIC COMMUNICATIONS, NOT ONLY FOR THIS POST AND ITS CONSULATES BUT ALSO FOR OUR EMBASSIES IN WELLINGTON, SUVA AND PORT MORESBY AND AMCONSUL AUCKLAND. WE COVER FOUR EMBASSIES AND FIVE CONSULATES. WE ALSO SUPPORT THE DECENTRALIZED FILE SYSTEMS BY STORING, SCREENING AND RETIRING FILES FOR POL, ECON AND THE EXECUTIVE OFFICE. THE COMMUNICATIONS AND RECORDS OFFICER IS IN CHARGE OF THE TELEPHONE SYSTEMS AND THE VOICE RADIO PROGRAM.

THE FOURTH QUARTER OF 1976 WE HANDLED THE FOLLOWING MESSAGE/
GROUP COUNT OVER TWO ON-LINE CIRCUITS, TWO NON-PROTECTED
CIRCUITS AND TELEX:

SEND 16,871 MESSAGES AT 6,046,000 GROUPS
RECEIVE 21,220 MESSAGES AT 7,960.150 GROUPS

UNDER THE EXISTING HOURS OF OPERATION, 0700-2200 (EXTENDS
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TO 2400 WHEN NECESSARY), WE HAD VERY LITTLE IDLE CIRCUIT
TIME ON OUR DEPT CIRCUIT DURING THE REPORTED PERIOD AND FRE-
QUENTLY LEFT 30 TO 50 MESSAGES ON QUEUE WHEN SECURING THE
CIRCUIT.

FUTURE PLANNING: PORT MORESBY WILL GO ON-LINE, AND AS THEIR
CAPABILITY INCREASES THEIR TELEGRAPHIC WORK-LOAD WILL ALSO
INCREASE. SUVA WILL ALSO GO ON-LINE WITH THE SAME RESULT.
THIS, ALONG WITH THE NORMAL YEARLY INCREASE IN TELEGRAPHIC
COMMUNICATIONS, WILL EVENTUALLY REQUIRE: (1) INCREASED
CIRCUITRY TO THE DEPARTMENT; (2) HIGHER SPEED CIRCUITRY AND
EQUIPMENT; (3) 24-HOUR COVERAGE (WHICH WE ARE NOT PRESENT-
LY STAFFED TO PROVIDE; OR (4) A DECREASE IN OUR RELAY RE-
SPONSIBILITIES.

THE COMMUNICATIONS ELECTRONIC OFFICER PERFORMS INSTALLATION
AND MAINTENANCE OF TELEGRAPHIC AND CRYPTOGRAPHIC EQUIPMENT
FOR THE ABOVE-MENTIONED POSTS, PLUS RADIO AND TELEPHONE
SERVICES.

THE WIREROOM/MAIL ROOM PROVIDES POUCH, MAIL, REPRODUCTION
AND TELEX/COMMERCIAL TELEGRAPHIC FOR THIS EMBASSY AND RELAYS
TELEGRAMS FROM AND TO BRISBANE, PERTH, PORT MORESBY AND
SYDNEY. THE MAIL ROOM PERSONNEL ARE ALSO BACKUP FOR THE
TELEPHONE OPERATOR. A STAFF OF TWO IS ESSENTIAL.

(6) SECURITY

THE SECURITY FUNCTION IN AUSTRALIA IS COORDINATED BY THE
REGIONAL SECURITY OFFICE AT THE EMBASSY IN CANBERRA, WHICH
ALSO HAS SECURITY RESPONSIBILITIES FOR PAPUA NEW GUINEA.
IN ADDITION TO THE REGIONAL SECURITY OFFICER, THE OFFICE IS
STAFFED BY AN AMERICAN SECRETARY, ONE TECHNICAL SECURITY
OFFICER AND ONE SEABEE, BOTH OF WHOM HAVE REGIONAL RESPON-
SIBILITIES FOR AUSTRALIA, NEW ZEALAND, PAPUA NEW GUINEA
AND FIJI. THE OFFICE IS RESPONSIBLE FOR THE PHYSICAL,
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PERSONNEL AND TECHNICAL SECURITY PROGRAMS AT ALL OF THE
POSTS CONCERNED. IN ADDITION, THE OFFICE SUPERVISES THE
MARINE SECURITY GUARD PROGRAM AT THE EMBASSY.

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INFO AMCONSUL MELBOURNE
AMCONSUL SYDNEY
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2. PART II - RESOURCE ASSESSMENTS (CONTINUED)

B. OTHER AGENCY PROGRAM AND RESOURCE LEVELS

THE FOLLOWING OTHER U.S. GOVERNMENT AGENCIES HAVE PROGRAMS
AND PERSONNEL IN AUSTRALIA:

- U.S. INFORMATION SERVICE
- U.S. DEPARTMENT OF COMMERCE
- DEPARTMENT OF AGRICULTURE
 - ANIMAL AND PLANT HEALTH INSPECTION SERVICE
- DEPARTMENT OF DEFENSE
 - DEFENSE ATTACHE OFFICE
 - U.S. AIR FORCE LIAISON OFFICE AND CINCPACREP
 - EXCHANGE OFFICERS
- U.S. TREASURY DEPARTMENT
 - INTERNAL REVENUE SERVICE
- NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

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THE MISSION HAS REVIEWED CAREFULLY THE PROGRAMS OF THESE OTHER AGENCIES IN RELATION TO THE OBJECTIVES OUTLINED IN PART I OF THIS ASSESSMENT. WE HAVE NO SPECIFIC RECOMMENDATIONS AT THIS TIME WITH RESPECT TO THE PROGRAMS OF OTHER AGENCIES IN AUSTRALIA, BUT BELIEVE DIA MIGHT APPROPRIATELY REVIEW NEED FOR SATAFF LEVEL AND STRUCTURE OF DAO.

3. PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

THE MISSION BELIEVES PRESENT RESOURCES FOCUS PRIMARILY ON MEETING PRIORITY OBJECTIVES AND THAT SUBSTANTIAL REPROGRAMMING IS THEREFORE NOT NECESSARY.

WE DO RECOMMEND THAT THE LABOR/POLITICAL OFFICER NOW STATIONED IN MELBOURNE BE TRANSFERRED TO CANBERRA. THE AUSTRALIAN DEPARTMENT OF LABOR WILL BE TRANSFERRED FROM MELBOURNE TO CANBERRA WITHIN THE NEXT TWO YEARS, AND CRUCIAL POLITICAL DECISIONS AFFECTING THE AUSTRALIAN LABOR SCENE ARE ALREADY BEING MADE IN CANOCRRRA. WE BELIEVE SUCH A MOVE WOULD ALSO ENABLE THE LABOR/POLITICAL OFFICER TO DIVIDE HIS TIME MORE EFFECTIVELY BETWEEN SYDNEY AND MELBOURNE - AUSTRALIA'S TWO MAJOR URBAN CENTERS AND ELIMINATE WHAT MANY SYDNEY TRADE UNIONISTS PERCEIVE TO BE A TACIT ASSUMPTION ON THE PART OF THE USG THAT TRADE UNION DEVELOPMENTS IN MELBOURNE ARE OF MORE IMPORTANCE THAN THOSE IN SYDNEY. FINALLY, AND MOST IMPORTANTLY, SUCH A MOVE WOULD STRENGTHEN OVERALL EMBASSY REPORTING ON AUSTRALIAN POLITICAL DEVELOPMENTS, ESPECIALLY THOSE INVOLVING LABOR MATTERS.

4. STATE PERSONNEL RECOMMENDATIONS (CONTINUED)

B. INCREASES/DECREASES

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ADDITIONAL POSITIONS REQUESTED:

(1) RETENTION OF COMMERCIAL OFFICER POSITION, FSO-4, CONSULATE GENERAL SYDNEY.

JUSTIFICATION:

THE COMMERCIAL SECTION OF CONGEN SYDNEY HAS THREE AMERICAN OFFICER POSITIONS. ONE OF THESE THREE POSITIONS (CURRENTLY OCCUPIED BY FSO-4 THOMAS SCANLON), IS SCHEDULED AS THE RESULT OF A 1975 DEPARTMENTAL DECISION TO BE ABOLISHED WHEN MR. SCANLON IS TRANSFERRED IN MID-1977. THE EMBASSY BELIEVES THIS DECISION SHOULD BE REVERSED AND THE POSITION RETAINED.

THE SCHEDULED ABOLITION OF THIS POSITION WAS THE RESULT OF A DEPARTMENTAL TASK FORCE RECOMMENATION ANNOUNCED TO THE EMBASSY BY TELEGRAM IN 1975 AND FOR WHICH NO RATIONALE WAS EVER FORTHCOMING. THE ORIGINAL TASK FORCE DECISION CALLED FOR THE ABOLITION OF THE MOST SENIOR OF THE THREE SYDNEY COMMERCIAL OFFICER POSITIONS. THE TELEGRAM ANNOUNCING THIS DEPARTMENTAL DECISION, WHICH CAME WITHOUT ANY PRIOR NOTICE THAT THE QUESTION WAS UNDER CONSIDERATION, OFFERED THE EMBASSY THE OPPORTUNITY TO VOLUNTEER A SUBSTITUTE POSITION FOR ABOLITION IF IT SO DESIRED. FACING UNDESIRABLE OPTIONS, THE EMBASSY BELIEVED IT WAS NOT FEASIBLE TO ABOLISH THE POSITION OF UNIT CHIEF AS LONG AS THE UNIT WAS TO CONTINUE IN OPERATION AND THEREFORE RELUCTANTLY RECOMMENDED THAT THE SCANLON POSITION BE SUBSTITUTED FOR THE POSITION ORIGINALLY SELECTED BY THE DEPARTMENT'S TASK FORCE.

THE EMBASSY IS STILL UNAWARE OF THE BASIS ON WHICH THE DEPARTMENT MADE THIS SELECTION. CONGEN SYDNEY HAS THE LARGEST COMMERCIAL WORKLOAD OF ANY OF THE FIVE POSTS IN AUSTRALIA. THIS WORKLOAD WILL, IF ANYTHING, INCREASE DURING THE COMING YEAR IF THE PRESENT DEPARTMENT OF COMMERCE DECISION TO CLOSE THE SYDNEY TRADE CENTER IS CARRIED OUT IN OCTOBER 1977. WHILE THE TRADE CENTER DOES NOT DIRECTLY LIMITED OFFICIAL USE

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PARALLEL THE CONSULATE GENERAL COMMERCIAL SECTION IN ITS FUNCTIONS, THE EXISTENCE OF THE TRADE CENTER DOES ABSORB

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MANY COMMERCIAL CONTACTS WHICH WILL IN THE TRADE CENTER'S ABSENCE FALL ADDITIONALLY UPON THE CONSULATE GENERAL'S STAFF. FOR THIS REASON, THE PAST STAFFING PATTERN IN SYDNEY HAD THREE OFFICERS AS COMPARED TO TWO OFFICERS IN MELBOURNE AND ONE OFFICER EACH IN PERTH AND BRISBANE, APPEARS TO US A WHOLLY JUSTIFIED RESPONSE TO THE VOLUME OF DEMAND FOR COMMERCIAL SERVICES AT THESE POSTS. WE BELIEVE THAT IF THE DEPARTMENT'S 1975 DECISION TO ABOLISH THIS POSITION IN AUGUST IS CARRIED THROUGH THIS CUTBACK IN SYDNEY'S COMMERCIAL OFFICER STRENGTH COINCIDING ROUGHLY WITH THE DISAPPEARANCE OF THE TRADE CENTER WILL HAVE A HIGHLY ADVERSE IMPACT ON THE MAINTENANCE OF U.S. COMMERCIAL SERVICES IN THE CONSULAR DISTRICT.

(2) COMMERCIAL ASSISTANT, FSL-4, EMBASSY CANBERRA

JUSTIFICATION:

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THE ECONOMIC/COMMERCIAL SECTION OF THE EMBASSY NOW INCLUDES FOUR AMERICAN OFFICERS SUPPORTED BY A SINGLE FSL-2 COMMERCIAL SPECIALIST. THE COMMERCIAL SPECIALIST'S TIME IS ENTIRELY COMMITTED TO MAINTENANCE OF THE EMBASSY'S SMALL COMBINED COMMERCIAL/EMBASSY LIBRARY, THE HANDLING OF TELEPHONE AND WRITTEN TRADE INQUIRIES FROM AUSTRALIAN BUSINESS FIRMS, MAINTENANCE OF A PROGRAM OF STATISTICAL REPORTING, AND ONE MAJOR CONTINUING PROJECT OF SYSTEMATIC SURVEILLANCE AND STATUS REPORTING ON IMPORT RESTRICTION ACTIONS TAKEN BY THE AUSTRALIAN GOVERNMENT THROUGH ITS VARIOUS IMPORT-RELIEF PROGRAMS.

THE E/C SECTION HAS SEVERAL ADDITIONAL REQUIREMENTS WHICH COULD AND SHOULD BE MET BY AN FSL UNDERSTUDY FOR THE SINGLE FSL INCLUDED IN THE PRESENT COMPLEMENT. THE RESULT OF THE

PRESENT STAFFING IS AN UNECONOMIC USE OF OFFICER TIME BECAUSE OF THE IMBALANCE BETWEEN FSO AND FSL RESOURCES. THREE SPECIFIC EXAMPLES:

(A) FOR THE PAST FOUR YEARS THE EMBASSY HAS BEEN PREVENTED FROM RELIEVING CONGEN SYDNEY OF THE BURDEN OF EDITING AND PRODUCING THE AUSTRALIAN COMMERCIAL NEWSLETTER. THIS FUNCTION IS ONE WHICH THE EMBASSY PROPERLY SHOULD HAVE ACCEPTED AT THE TIME THAT THE PRESENT COMBINED NATIONWIDE E/C PROGRAM WAS ESTABLISHED IN 1973. TRANSFER OF THE FUNCTION WAS, HOWEVER, POSTPONED PENDING CREATION OF A LOCAL POSITION WHICH WOULD MAKE IT POSSIBLE TO CARRY OUT THE TASK AND IT HAS REMAINED POSTPONED FOR FOUR YEARS UP TO AND INCLUDING TODAY. WITH ONE ADDITIONAL LOCAL POSITION IT WOULD BE POSSIBLE FOR US TO REARRANGE DUTIES BETWEEN THE PRESENT SENIOR LOCAL EMPLOYEE AND THE NEWCOMER AND TAKE OVER THIS EDITORIAL RESPONSIBILITY WHICH PROPERLY BELONGS TO THE EMBASSY.

(B) THE CREATION IN 1975 OF THE RESOURCES ATTACHE POSITION GREATLY INCREASED THE E/C SECTION'S NEED FOR BASIC STATISTICAL ASSISTANCE. UNDER PRESENT CONDITIONS THE E/C LIMITED OFFICIAL USE

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FSL IS NOT IN A POSITION TO GIVE THIS ASSISTANCE TO THE RESOURCES ATTACHE, WHO CONSEQUENTLY DEVOTES MUCH OF HIS TIME TO BASIC STATISTICAL TABULATION WHICH SHOULD BE PERFORMED BY AN FSL.

(C) THE SAME GENERAL POINT APPLIES TO THE REMAINING OFFICERS OF THE E/C SECTION, WHO ARE NOT IN A POSITION IN CONNECTION WITH EITHER MAJOR REPORTS OR SPECIAL STUDIES TO CALL UPON ADDITIONAL FSL RESEARCH SUPPORT. THIS HAS PROVED ESPECIALLY LIMITING UPON OUR ABILITY TO CARRY OUT SPECIAL ECONOMIC ANALYTIC STUDIES WHICH REQUIRE SUBSTANTIAL TIME-CONSUMING STATISTICAL PREPARATION.

IN SHORT, THE ADDITIONAL FSL-4 POSITION IS REQUIRED

(1) IN ORDER TO ESTABLISH A BETTER RESOURCE BALANCE AND REDUCE THE UNECONOMIC USE OF OFFICER TIME ON WORK WHICH CAN BE PERFORMED BY A RESEARCH ASSISTANT,
(2) TO ENABLE US TO CONCENTRATE THE PRESENT SENIOR FSL ON THE MORE DEMANDING PORTIONS OF HER PRESENT RESPONSIBILITIES AND TRANSFER THE LESS DEMANDING PORTIONS TO A MORE JUNIOR EMPLOYEE AND (3) TO ENABLE THE EMBASSY TO ACCEPT AND DISCHARGE ITS RESPONSIBILITY FOR PREPARING THE NATIONWIDE COMMERCIAL NEWSLETTER.

(3) VISA OFFICER, FSO-6-8, CONSULATES GENERAL SYDNEY AND MELBOURNE;

VISA ASSISTANT, FSL-4-3, CONSULATES GENERAL SYDNEY AND
MELBOURNE;

JUSTIFICATION:

THE INCREASE IN CONSULAR WORKLOAD AT THE AMERICAN CONSUL-
ATES GENERAL IN BOTH SYDNEY AND MELBOURNE HAS SHOWN UP
MOST DRAMATICALLY IN THE VOLUME OF NON-IMMIGRANT VISAS
ISSUED AT BOTH POSTS OVER THE YEARS. BETWEEN FISCAL YEARS
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1967 AND 1977 NON-IMMIGRANT VISA ISSUANCE AT BOTH POSTS GREW
BY NEARLY 400 PERCENT AT SYDNEY FROM 15,000 ISSUED AT THE
BEGINNING OF THE PERIOD TO 56,000 VISAS LAST YEAR. AT MEL-
BOURNE, THE INCREASE WAS 9,900 VISAS IN FY-67 AS OPPOSED

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TO 45,000 IN FY-77. AT EACH POST THERE HAS BEEN A STEADY
GROWTH OVER THE YEARS INDICATED, AND CAN ONLY BE EXPECTED
TO CONTINUE. THEREFORE, THE EMBASSY REQUESTS THAT EACH
POST BE ASSIGNED ONE ADDITIONAL OFFICER AND ONE ADDITIONAL

LOCAL EMPLOYEE IN ORDER TO PERMIT SYDNEY AND MELBOURNE TO MEET THEIR STATUTORY RESPONSIBILITIES. AT THE PRESENT TIME, PERSONNEL AT EACH POST FEEL THAT, IN TERMS OF HUMAN EFFORT, THEY HAVE REACHED THE SATURATION POINT. THE RATE OF INCREASE OVER THE PREVIOUS YEAR HAS BEEN APPROXIMATELY 12 PERCENT, AND THERE HAS BEEN NO INCREASE IN OFFICER OF FSLE PERSONNEL IN RECENT YEARS TO OFFSET THIS INCREASED WORKLOAD. IT IS CLEAR THAT THE NUMBER OF PERSONNEL ON HAND, HOWEVER WELL QUALIFIED AND INTENTIONED, CANNOT BE EXPECTED TO ABSORB THE INCREASED WORKLOAD. THEREFORE, THE ADDITION OF ONE OFFICER AND ONE FSLE AT EACH POST IS ESSENTIAL. MOREOVER, THE ADDITIONAL OFFICER ASSIGNED TO EACH CONSULATE GENERAL WILL PERMIT THAT POST TO COMPLY MORE COMPLETELY WITH THE DEPARTMENT'S POLICY OF VISITATION OF AMERICAN CITIZENS IN LIMITED OFFICIAL USE

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PRISON IN AUSTRALIA TO ENSURE FAIR AND HUMANE TREATMENT AND TO RESPOND ADEQUATELY AND PROMPTLY TO INQUIRIES BY RELATIVES AND CONGRESSMEN IN THE UNITED STATES.

(4) ASSISTANT GENERAL SERVICES OFFICER, FSO-6/FSSO-4,
EMBASSY CANBERRA;
GENERAL SERVICES ASSISTANT, FSL-4, EMBASSY CANBERRA.

JUSTIFICATION:

PRESENT POST POLICY CALLS FOR PHASED ACQUISITION OF ADDITIONAL SHORT-TERM GOVERNMENT LEASED AND FURNISHED HOUSING FOR STATE PERSONNEL ASSIGNED TO CANBERRA. THE EMBASSY PRESENTLY MAINTAINS 24 GOVERNMENT-OWNED PROPERTIES, AND HAS 12 RESIDENCES UNDER LEASE. OVER THE NEXT TWO YEARS, THE EMBASSY PLANS TO MOVE AS CLOSE AS FEASIBLE TO PROVIDING GOVERNMENT-OWNED OR LEASED HOUSING FOR ALL U.S. PERSONNEL. THIS PROGRAM IS BASED PRIMARILY ON THE CONSIDERABLE LONG-TERM SAVINGS IN SHIPPING COSTS OF PERSONALLY-OWNED HOUSEHOLD EFFECTS TO AND FROM AUSTRALIA. MOREOVER, U.S. EMPLOYEES ASSIGNED TO CANBERRA COULD BE PLACED IMMEDIATELY IN QUARTERS, THEREBY AVOIDING TEMPORARY LODGING ALLOWANCE COSTS. THE IMPROVEMENT IN POST MORALE, WHILE NOT MEASURABLE IN MONETARY TERMS, IS NONETHELESS PERTINENT AND REAL. THIS PROGRAM WILL ALSO REQUIRE ADDITIONAL PERSONNEL TO MANAGE IT. AT PRESENT, THE EMBASSY HAS TWO FSL GENERAL SERVICES ASSISTANTS FOR MAINTENANCE OF THE 36 GOVERNMENT-OWNED AND LEASED PROPERTIES. THIS NUMBER IS INADEQUATE FOR THE PRESENT PROPERTIES, BUT THE EMBASSY HAS TO DATE MANAGED A MINIMUM MAINTENANCE PROGRAM. IN ORDER TO ASSUME MAINTENANCE OF ADDITIONAL PROPERTIES, THE GENERAL SERVICES OFFICER AND GENERAL SERVICES ASSISTANT WOULD FOCUS PRIMARILY ON PROPERTY ACQUISITION AND MAINTENANCE, WHICH WOULD ALSO INVOLVE A SIGNIFICANT INCREASE IN PROCUREMENT AND CONTRACTING. BOTH POSITIONS WOULD BE DAS.

(5) PERSONNEL CLERK, FSL-5/4, EMBASSY CANBERRA.
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JUSTIFICATION:

AT PRESENT, ONE PERSONNEL ASSISTANT, FSL-1, MANAGES THE MISSION'S DAY-TO-DAY PERSONNEL PROGRAM INVOLVING ALL USG AGENCIES AT POST, AND COORDINATES PERSONNEL OPERATIONS FOR THE FOUR CONSTITUENT POSTS. SINCE THIS IS FAR TOO BIG A BURDEN FOR ONE PERSON UNDER ANY CIRCUMSTANCES, EMBASSY HAD MADE DO BY HEAVY SUPERVISORY INVOLVEMENT ON PART OF ADMINISTRATIVE COUNSELOR, AND BY BORROWING CLERICAL ASSISTANCE FROM ELSEWHERE IN THE EMBASSY. THIS IS NOT A TENABLE SITUATION. NEW PERSONNEL CLERK WOULD HELP SOLVE CLERICAL AND TYPING PROBLEM AND WOULD PROVIDE ACROSS-THE-BOARD HELP TO PERSONNEL ASSISTANT IN MANAGING THE MISSION'S PERSONNEL PROGRAMS. IT IS THEREFORE ESSENTIAL THAT THIS NEW POSITION BE AUTHORIZED. THIS WOULD BE A DAS POSITION.

(6) DRIVER/MESSENGER, FSL-4, EMBASSY CANBERRA.

JUSTIFICATION:

AT PRESENT THE EMBASSY HAS THREE CHAUFFER/DRIVER POSITIONS: TWO OF THESE ARE OCCUPIED BY THE CHAUFFEURS FOR THE AMBASSADOR AND THE DCM. THIS LEAVES ONE DRIVER/MESSENGER FOR ALL OTHER EMBASSY DRIVING REQUIREMENTS, AND IS CLEARLY INADEQUATE. THE EMBASSY AGAIN, HAS HAD TO UTILIZE THE OTHER TWO CHAUFFERS WHEN THEY WERE NOT OCCUPIED WITH THEIR ASSIGNED DUTIES, AND TO DIVERT OFFICE PERSONNEL FROM THEIR NORMAL DUTIES TO PERFORM MESSENGER AND OTHER DRIVER DUTIES AS REQUIRED. THE EMBASSY CLEARLY REQUIRES ONE ADDITIONAL DRIVER WHO CAN DEVOTE FULLTIME TO DRIVING DUTIES. THIS WOULD BE DAS POSITION.

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MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

/066 W

-----012149Z 017685 /61

R 010048Z APR 77

FM AMEMBASSY CANBERRA

TO SECSTATE WASHDC 119

INFO AMCONSUL MELBOURNE

AMCONSUL SYDNEY

AMCONSUL BRISBANE

AMCONSUL PERTH

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5. STATE PERSONNEL RECOMMENDATIONS (CONTINUED)

C. LOWER PRIORITY POSITIONS

WHILE RECOGNIZING THE NEED FOR THE DEPARTMENT TO REALLOCATE POSITIONS TO MEET NEW HIGH PRIORITY NEEDS, THIS MISSION FINDS IT EXTREMELY DIFFICULT TO IDENTIFY FIVE PERCENT OF ITS POSITIONS THAT IT MIGHT CONCEIVABLY RELINQUISH. OUR PROBLEM IS TO MEET PRESENT REQUIREMENTS WITH PRESENT SORELY-PRESSED STAFF, AND TO IDENTIFY AND JUSTIFY ADDITIONAL POSITIONS WE WILL REQUIRE IN THE FUTURE. NEVERTHELESS, THE FOLLOWING REPRESENTS THE TARGET FIGURE OF FIVE PERCENT LOWEST PRIORITY POSITIONS REQUIRED BY REFTEL. ON THE BASIS OF A STATE DIRECT HIRE STAFF AT ALL FIVE POSTS IN AUSTRALIA OF 56 AMERICANS AND 77 FLSE POSITIONS, THE FOLLOWING THREE AMERICAN AND FOUR FSLE POSITIONS MEET THE REQUIRED QUOTA:

(1) AMERICAN POSITIONS

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(A) AND (B) REGIONAL SECURITY OFFICER AND REGIONAL SECURITY OFFICER SECRETARY, EMBASSY, CANBERRA.

PHYSICAL, PERSONNEL AND TECHNICAL SECURITY PROGRAMS IN THE FIVE POSTS IN AUSTRALIA AND THE EMBASSY IN PORT MORESBY, PAPUAL NEW GUINEA WOULD SUFFER FROM LACK OF DIRECT CLOSE ATTENTION. MISSION HAS IDENTIFIED THESE TWO POSITIONS AS LOWEST PRIORITY PRINCIPALLY ON THE ASSUMPTION THAT BASIC SECURITY PROGRAMS FOR AUSTRALIA AND PAPUAL NEW GUINEA COULD BE ADMINISTERED BY THE REGIONAL SECURITY OFFICER AT THE EMBASSY IN WELLINGTON.

(C) DIRECTOR, U.S. TRADE CENTER, SYDNEY.

THE POSITION OF DIRECTOR OF THE SYDNEY TRADE CENTER WILL BE AVAILABLE FOR ABOLISHMENT AT THE BEGINNING OF FY 1978 AS THE RESULT OF PRESENT COMMERCE DEPARTMENT INTENTION TO DISCONTINUE THE COMMERCE PORTION OF THE BUDGET AND CLOSE THE CENTER AT THAT TIME. THE EMBASSY IS ON RECORD IN CANBERRA 1150 AS STRONGLY DISAGREEING WITH THE COMMERCE BUDGET DECISION. CLOSURE OF THE CENTER, WHICH WILL SEVERELY CURTAIL OUR TRADE PROMOTION PROGRAM, APPEARS AN UNWISE DECISION AND WE CONTINUE TO HOPE IT WILL BE REVERSED. UNTIL AND UNLESS THIS DECISION IS REVERSED, THE STATE-FUNDED POSITION OF TRADE CENTER DIRECTOR IS SCHEDULED TO BECOME SUPERFLUOUS AND THE EMBASSY ACCORDINGLY WOULD UNDER THOSE CONDITIONS REGRETFULLY PROPOSE THAT IT BE DISCONTINUED.

(2) LOCAL POSITIONS

(A) SECRETARY TO LABOR/POLITICAL OFFICER,
CONSULATE GENERAL MELBOURNE

IDENTIFICATION OF THIS POSITION AS LOWER PRIORITY IS RELATED TO THE PROPOSAL IN SECTION III A OF THIS ASSESSMENT THAT LIMITED OFFICIAL USE

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THE POSITION OF LABOR/POLITICAL OFFICER IN THE CONSULATE GENERAL IN MELBOURNE BE MOVED TO THE POLITICAL SECTION IN THE EMBASSY IN CANBERRA. IF THIS PROPOSAL IS APPROVED, THE SECRETARY TO THE TWO POLITICAL OFFICERS IN CANBERRA WOULD ABSORB THE ADDITIONAL SECRETARIAL WORKLOAD OF THE POLITICAL/ LABOR OFFICER

(B) AND (C) CLERK-TYPIST, FSL-5, B&F; AND BUDGET AND FISCAL CLERK, FSL-5? B&F, EMBASSY CANBERRA.

IDENTIFICATION OF THESE TWO POSITIONS AS LOWER PRIORITY IS REDICATED ON THE ASSUMPTIONS THAT (1) MECHANIZATION OF THE MISSION'S DISBURSING AND ACCOUNTING FUNCTION BY FADP/BANGKOK WILL BE COMPLETED BY FY-1979, AND (2) EMBASSY CANBERRA WILL NOT BE ASKED TO PROVIDE ADDITIONAL B&F SUPPORT ACTIVITIES BEYOND THOSE ASSUMED SINCE JANUARY 1, 1977, FOR PEACE CORPS PROGRAMS IN THE SOLOMON AND GILBERT ISLANDS AND TUVALU.

(D) GENERAL SERVICES CLERK, FSL-4, EMBASSY CANBERRA.

THE GENERAL SERVICES UNIT WOULD LOSE SIGNIFICANT MAINTENANCE CAPABILITY IF THIS POSITION WERE TO BE WITHDRAWN. THE INCUMBENT PERFORMS MAINTENANCE WORK AT THE RESIDENCE, CHANCERY AND OTHER AREAS AND BUILDINGS ON THE NINE AND ONE/HALF ACRES COMPRISING THE EMBASSY COMPLEX.

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MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/066 W

-----012153Z 017808 /62

R 010048Z APR 77
FM AMEMBASSY CANBERRA
TO SECSTATE WASHDC 120
INFO AMCONSUL MELBOURNE
AMCONSUL SYDNEY
AMCONSUL BRISBANE
AMCONSUL PERTH

LIMITED OFFICIAL USE SECTION 7 OF 9 CANBERRA 2234

STADIS////////////////////////////////////

MISSION STAFFING CHART

CURRENT FY 77

AGENCY/ FUNCTION	AMER	AMER	FSL	FSL
	OFFS	STAFF	PROFES	STAFF

CANBERRA

STATE -

EXECUTIVE	2	2	0	1
POLITICAL	2	1	0	0
ECON/COMMERCIAL		4	2	1 0
ADMIN	3	1	7	14
COMMUNICATION		2	5	0 3
SECURITY	2	1	0	0
SEABEE	0	1	0	0

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CONSULAR 1 0 0 1

OTHER AGENCIES -

USIS 3 0 4 6 (PLUS 1 JOT)

AGRIC (FAS) 1 0 1 2

(APHIS) 1 0 0 1

NASA 1 0 0 0

NASA-JPL 1 0 0 0

MILI

BWA EXCHANGE OFF 14 0 0 0 (NO. VARIES)

DOD 11 18 0 1

OTHER (USMC) 1 7 0 0

TOTAL 49 38 13 29

PROJECTED FY 79

STATE -

EXECUTIVE 2 2 0 1

POLITICAL 2 2 0 1

ECON/COMMERCIAL 4 2 1 1

ADMIN 4 1 8 16

COMMUNICATION 2 5 0 3

SECURITY 2 1 0 0

CONSULAR 1 0 0 1

MISSION STAFFING CHART

CURRENT FY 77

AGENCY/	AMER	AMER	FSL	FSL
FUNCTION	OFFS	STAFF	PROFES	STAFF

BRISBANE

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STATE-

EXECUTIVE 1 0 0 1

POLITICAL 0 0 0 7

ECON/COMMERCIAL 1 0 1 1

ADMIN 0 0 0 0

COMMUNICATION 0 0 0 0

SECURITY 0 0 0 0

CONSULAR 1 0 6 2

OFFICES

OTHER AGENCIES-

USIS	0	0	0	0
AGRIC (APHIS)	1	0	0	0
TOTAL	4	0	2	4
TREAS	0	0	0	0
JUSTICE	0	0	0	0
DOD	4	0	0	0 EXCHANGE
AID	0	0	0	0
OTHER	0	0	0	0

PROJECTED BY 79

STATE -

EXECUTIVE	1	0	0	1
POLITICAL	0	0	0	0
ECON/COMMERCIAL	1	0	1	1
ADMIN	0	0	0	0
COMMUNICATION	0	0	0	0
SECURITY	0	0	0	0
CONSULAR	1	0	1	2

OFFICES

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ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/066 W

-----012157Z 017916 /62

R 010048Z APR 77
FM AMEMBASSY CANBERRA
TO SECSTATE WASHDC 121
INFO AMCONSUL MELBOURNE
AMCONSUL SYDNEY
AMCONSUL BRISBANE
AMCONSUL PERTH

LIMITED OFFICIAL USE SECTION 8 OF 9 CANBERRA 2234

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MISSION STAFFING CHART

CURRENT FY 77

AGENCY/	AMER	AMER	FSL	FSL
FUNCTION	OFFS	STAFF	PROFES	STAFF

MELBOURNE

STATE -

EXECUTIVE	1	1	0	0
POLITICAL	1	0	0	1
ECON/COMMERICAL		2	0	1 3
ADMIN	1	0	2	3
COMMUNICATION		0	1	0 1
SECURITY	0	0	0	0
CONSULAR	2	0	2	4

OFFICES
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OTHER AGENCIES -

USIS	2	0	3	3
AGRIC (APHIS)	1	0	0	0
TOTAL	11	1	8	15

TREAS	0	0	0	0
JUSTICE	0	0	0	0
DOD	9"	0	0	0" EXCH. OFF
AID	0	0	0	0
OTHER	0	0	0	0

PROJECTED FY 79

STATE -

EXECUTIVE	1	1	0	0
POLITICAL	1	0	0	1
ECON/COMMERCIAL		2	0	1 3
ADMIN	1	0	2	3
COMMUNICATION		0	1	0 1
SECURITY	0	0	0	0
CONSULAR	3	0	2	5

MISSION STAFFING CHART

CURRENT FY 77

AGENCY/	AMER	AMER	FSL	FSL
FUNCTION	OFFS	STAFF	PROFES	STAFF

PERTH

STATE -

EXECUTIVE	1	0	0	1
POLITICAL	0	0	0	0
ECON/COMMERCIAL	1	0	0	1
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ADMIN	0	0	0	0
COMMUNICATION		0	0	0
SECURITY	0	0	0	0
CONSULAR	1	0	1	2

OTHER AGENCIES -

USIS	1	0	0	2
AGRIC	0	0	0	0
TOTAL	4	0	1	6

TREAS	0	0	0	0
JUSTICE	0	0	0	0
DOD	2	0	0	0 EXCH. OFF
AID	0	0	0	0
OTHER				

PROJECTED FY 79

STATE

EXECUTIVE	1	0	0	1
POLITICAL	0	0	0	0
ECON/COMMERCIAL	1	0	0	1
ADMIN	0	0	0	0
COMMUNICATION		0	0	0
SECURITY	0	0	0	0
CONSULAR	1	0	1	2

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ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/066 W

-----012255Z 018640 /61

R 010048Z APR 77

FM AMEMBASSY CANBERRA

TO SECSTATE WASHDC 122

INFO AMCONSUL MELBOURNE

AMCONSUL SYDNEY

AMCONSUL BRISBANE

AMCONSUL PERTH

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MISSION STAFFING CHART

CURRENT FY 77

AGENCY/ FUNCTION	AMER	AMER OFFS	AMER STAFF	FSL PROFES	FSL STAFF
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SYDNEY

STATE -

EXECUTIVE	1	1	0	0	
POLITICAL	1	0	0	0	
ECON/COMMERCIAL		4	0	2	5
ADMIN	1	0	2	2	
COMMUNICATION		1	1	0	1
SECURITY	0	0	0	0	
CONSULAR	3	0	3	7	

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OTHER AGENCIES -

USIS	2	0	3	3	
AGRIC	0	0	0	0	
US TRADE CENTER		2	0	4	1
TOTAL	15	2	14	19	

TREAS	0	0	0	0	
JUSTICE	0	0	0	0	
DOD	27	0	0	0	EXCH. OFF
AID	0	0	0	0	
OTHER					

PROJECTED FY 79

STATE -

EXECUTIVE	1	1	0	7	
-----------	---	---	---	---	--

POLITICAL	1	0	0	0	
ECON/COMMERCIAL		4	0	2	5
ADMIN	1	0	2	2	
COMMUNICATION		1	1	0	1
SECURITY	0	0	0	0	
CONSULAR	4	0	3	8	
PERCIVAL					

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Message Attributes

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Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, ANNUAL REPORTS, INTELLIGENCE ASSESSMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 01-Apr-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977CANBER02234
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Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770112-0340
Format: TEL
From: CANBERRA
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770499/aaaadipt.tel
Line Count: 1149
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c28307ac-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
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Review Exemptions: n/a
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Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009